

Integrated Public Order Unit Concept of Operations

“Freedom Convoy” 2022

February 16, 2022

Durham Police Service
Ottawa Fire Services
Ottawa Police Service
Ontario Provincial Police
Peel Regional Police
Royal Canadian Mounted Police
Sudbury Police Service
Sûreté du Québec
Toronto Police Service
Windsor Police Service
York Police Service

Table of Contents

I.	Overview of the Operation.....	3
II.	Integrated Public Order Units.....	3
	POU Rules of Engagement – Decision Matrix	4
	Command and Control.....	4
III.	Authorities.....	4
IV.	Situation	6
	Summary - Freedom Convoy Demonstration	6
	Area of Operations	6
V.	Mission.....	7
VI.	Execution.....	7
	Concept of Operations.....	7
	Medical, Fire, Chemical Biological Radiological Nuclear Explosive (CBRNE) Plan.....	9
	???	Error! Bookmark not defined.
	???	Error! Bookmark not defined.
	Queries	Error! Bookmark not defined.
	Administration and Communications.....	10
VII.	Conclusion	Error! Bookmark not defined.

I. Overview of the Operation

1. This plan is a tactical operations plan for the integrated Public Order Units (POU) responding to the entrenched “Freedom Convoy” in place in Ottawa.
2. The goal of the plan is to restore law and order and the flow of traffic in areas affected by the convoy blockades in the City of Ottawa using the authorities granted to peace officers in the province of Ontario.
3. There are 10 blockades of concern in Ottawa which will be systematically cleared by POU teams in conjunction with various other policing partners.
4. This POU tactical plan will be executed in conjunction with the overarching Master Operational Plan, and associated plans including the Egress Route Traffic Plan, OPS Detention and Investigative Plan, Unified Communication Plan.

II. Integrated Public Order Units

5. This plan was written in conjunction with subject matter experts from:
 - a. Ottawa Fire Services (OFS)
 - b. Ottawa Police Service (OPS)
 - c. Ontario Provincial Police (OPP)
 - d. Parliamentary Protective Service (PPS)
 - e. Peel Regional Police
 - f. Royal Canadian Mounted Police (RCMP)
 - g. Sûreté du Québec (SQ)
 - h. Waterloo Regional Police Service (WRPS)
6. Additional resources from various police services are anticipated to assist in the operation as required.
7. All police officers/peace officers taking part of this operation will adhere to their oaths of office, general policies, and general standard operating protocols of their

police services¹. For this operation the provided Rules of Engagement Decision Matrix will supersede individual services use of force policies and SOPs.

8. French speaking members will be made available upon request or as required. All announcements will be repeated in French, as well all clients will be afforded their rights to communicate in French or English.
9. A scribe will be assigned to each POU Commander.

POU Rules of Engagement – Decision Matrix

10. See **annex 1 POU Rules of Engagement – Decision Matrix** for use of force events. All POU Commanders shall be fluent in the POU Rules of Engagement.

Command and Control

11. The overall Event Commander (command post) for this operation will be A/Supt. Rob Bernier and or delegate. **IS THIS THE CRITICAL INCIDENT COMMANDER???**
12. The overarching Operational Command Post POU Commander will be A/S/Sgt Avery Flanagan and or delegate.
13. Each service will provide a Liaison POU Commander who will act as a liaison to the Operational Command Post POU Commander.
14. Individual POU's will be under the tactical direction of a Tactical POU Commander. See **annex 2 POU Command Plan**.
15. Emergency Response Teams (ERT)/Tactical Units will be under direction of a ERT/Tactical Unit commander.

III. Authorities

16. Mischief – Section 430(4)(c) C.C.
17. Counselling to Commit Mischief – Section 22 & 22(1) C.C.
18. Attempt to Commit Mischief – Section 463 C.C.
19. Conspiracy to Commit Mischief – Section 465(1)(c) C.C.
20. Intimidation – Section 423(1)(g) C.C.

¹ There may be variations in policies and standard operating protocol across the participating police forces which may be under circumstances be superseded under the direction of the Critical Incident Commander, POU Commander, or any police officer with authority to direct the POU operation.

21. Obstruct a Peace Officer – Section 129 C.C.
22. Breach of the peace – Section 31(1) C.C.
23. Disobeying Order of the Court – Section 127(1) C.C.
24. Dangerous operation of a motor vehicle – Section 320.13
25. Operating a motor vehicle while impaired – Section 320.14(1)(a)
26. Provincial Offences Act/Highway Traffic Act/Liquor Offences
27. Emergency Management and Civil Protection Act (EMPCA) – Emergency Measures Regulations – ***Practically speaking the enforcement of the EMPCA is an exercise in ticketing. An officer may not resort to the criminal offence of obstructing a police officer under the EMPCA regulations. One may ticket an individual under the EMPCA after an arrest of a criminal code offence (mischief) and removal from the scene. EMPCA may be used with the goal of dispersing the crowd through ticketing and removing property.***
 - a. It is an offence for a person to impede access to, or egress from, “critical infrastructure”, or otherwise to assist in such interference (s. 2, O/Reg 71/22).
 - b. It is an offence to impede access to, or egress from, a highway or bridge where such impediment interferes with economic activity or otherwise interferes with public safety (s. 3, O/Reg 71/22).
 - c. Police has the power to order persons to stop any ongoing contravention of the sections, and to disperse, and also to remove any object used in the contravention; and person who are so directed have a duty to comply (s.4 O/Reg 71/22).
28. Ottawa Court Injunction, City of Ottawa and Persons Unknown, February 14, 2022, court file no. CV-22-88569:
 - a. Open Air Fire By-law 2004-163.
 - b. Fireworks By-law 2003-237.
 - c. Noise By-law 2017-255.
 - d. Use and Care of Roads By-law 2003-498.
 - e. Idling Control By-law 2007-266.
 - f. Physically preventing, impeding, restricting or in any way physically interfering with, or counselling others to impede, restrict or in any way physical interfere with, another person’s compliance with this order.

- g. Threatening, harassing or intimidating the applicant's employees, servants, agents or other persons engaged in the administration or enforcement of municipal by-laws.
- h. Physically interfering with or counselling others to physically interfere with the performance by the application of its obligations under the Municipal Act, 2001 and its contractual relationships with its employees, servants, agents or other persons having business with the applicant.

IV. Situation

Summary - Freedom Convoy Demonstration

- 29. A large-scale illegal occupation and blockade (labelled as the "Freedom Convoy") began in the National Capital Region on January 28, 2022, and since then, similar illegal activities have occurred across the country. These illegal blockades were in BC, AB, MB, and ON. The illegal blockades have been taking place over high-traffic areas and border crossings.
- 30. Participants in these illegal activities have established ongoing blockades in the Ottawa downtown core, noticeably adjacent to Parliament Hill. A pattern has emerged with respect to crowd size, as the number of participants in these illegal activities significantly increases on the weekends.
- 31. On February 15, 2022, the Governor in Council (Privy Council) has declared a public order emergency pursuant to subsection 17(1) of the *Emergencies Act* to assist the efforts to end the ongoing illegal occupations and blockades in Ottawa and at Ports of Entry (POEs) across Canada.

Area of Operations

- 32. As of February 16, 2022, there are 10 road blockages or gathering points of trucks, motor vehicles, tents and other structures, and protesters².
- 33. The 10 blockades locations are in the area of:
 - 1. Nicolas St, (Waller St to the north, Laurier Ave to the south)
 - 2. Rideau and Sussex
 - 3. Wellington St and paralleling Sparks St & Queens St, (Elgin St to the east, to Bay Street to the west)
 - 4. Metcalfe

² There are a variety of motor vehicles including semi trucks, campers, passenger vehicles ...etc.

5. Bank Street
6. Kent Street
7. Lyon
8. Bay and Queen Area
9. SJAM (Sir John A Macdonald Parkway)
10. RCGT Park (Raymond Chabot Grant Thornton Park at 302 Coventry Rd)

V. Mission

34. To ensure the removal of protesters in the area of the blockades in relation to the "Freedom Convoy 2022"; this will be achieved by securing, isolating and evacuating persons within the designated blockade zones. To ensure the safe detention and arrests of any participants taken into custody. Ensure public and police safety.

VI. Execution

Concept of Operations

35. At the designated time, ingress and egress routes surrounding the downtown core will be locked down according to the Master Ops plan/Containment plan.
36. The Event Commander will ensure POU teams (and assigned support units: Police Liaison Teams (PLT), Tactical/ERT, EMRT/Medics, Hand Off Teams (HOT) & Evidence Gathering Teams (EGT)) assigned to the 11 designated protest sites are ready and will order the POUs to concurrently (or individually as the situation dictates) commence the POU operation.
37. Takedown of each location to commence in phases as dictated by the Critical Incident Commander:
 1. Nicolas St, (Waller St to the north, Laurier Ave to the south)
 2. Rideau and Sussex
 3. Wellington St and paralleling Sparks St & Queens St, (Elgin St to the east, Bay Street to the west)
 4. Metcalfe
 5. Bank Street
 6. Kent Street

7. Lyon
8. Bay and Queen Area
9. SJAM (Sir John A Macdonald)
10. RCGT Park (Raymond Chabot Grant Thornton Park at 302 Coventry Rd)

See overarching **annex 3 Phase Execution Plan** and **annex 4, 5, 6 individual Phase Plans**.

38. PLT or POU will ask pedestrians to leave the identified areas, in a designated direction, or be arrested. Non-compliant demonstrators that choose not to leave will be arrested.
39. Vehicles will be approached by the POUs with an ongoing risk assessment. **Action on vehicles will commence according to the annexed Scenario Plan (five scenarios).**
40. **Action on armed (firearm, knife, impact weapon, incendiary... etc) suspect:**
 - a. Armed POU will engage according to their training. ERT/Tactical Units will respond according.
 - b. Unarmed POU will seek cover and request ERT/Tactical Units, suspicious persons shall be identified and if possible ERT/Tactical Units will be notified in advance of approaching suspicious persons.
41. Arrests and Evidence
 - a. In the event a POU member needs to effect an arrest, the POU member will verbally arrest the suspect. An OPS Hand Off Team (HOT) will be requested at scene to take conduct of the arrestee(s) in accordance with the **OPS Detention and Investigative Plan for a Proposed Mass Arrest**. An Evidence Gathering Team (EGT) may be requested as required.
 - i. **POU will advise HOT member of their name, badge number and the reason for detention or arrest.**
 - ii. **HOT member will take a photo of the arresting POU member and the arrestee.**
 - iii. **Notes to be taken as soon as practical.**
 - b. In the event of a mid-sized (2-10) arrest, arrested persons will be moved away from the scene and a hand off location for the HOT will be identified. Multiple HOT and EGT will be requested.

- c. In the event of a mass (10-100+) arrest the same protocols will apply for a mid-sized arrest. In addition, all arrested persons will be removed from the arrest location and moved to a secondary area – either cells or secondary processing site.

42. Children and pets

- a. Lost, found, abandoned, arrestee's children will be escorted to a safe area and a HOT requested to take carriage.
- b. Pets will be secured in a vehicle or structure if safe and a HOT will be requested to contact the appropriate services, or, pets will be taken to a safe area and secured for the HOT.

43. All person(s) and animal(s) taken into the custody by a POU member will be responsible for that person(s) and animal(s) until the carriage is handed over to a HOT.

44. Emergency Response Teams/Tactical Units/Hostage Negotiators will act according to their SOP's to provide over watch and support to POUs and to ensure the safety of the public³ and police. See **annexed Tactical SMEAC – Freedom Convoy**.

45. Vehicle, Structure, and Obstruction Removal will occur when the area is safe and as dictated by the POU commander.

- a. See **annexed Combined Service ORT (Obstruction Removal Team) plan**.

46. Quick Response Teams (QRT) will be requested and deployed as required.

Medical, Fire, Chemical Biological Radiological Nuclear Explosive (CBRNE) Plan

47. Fire and Paramedic resources attached to POU will follow the POU team at a safe distance.

48. **Action on injured POU/police/support/prisoners see annexed POU Medical Emergency Plan.**

Medical support will:

- a. Be available to all deployed POUs with the ability to extract injured members and provided first aid.
- b. Depending on the type and severity of the injury, provided transport and medical aid to POU members at a safe location.

³ Public, in this document, includes all pedestrians and occupants of vehicles in the area.

- c. Provide evacuation plans to designated hospitals, depending upon the nature of the injury, burns and or major trauma may go to different facilities
- d. Medical services are available to both police and any injured parties
- e. Should either a police officer or a prisoner require medical aid the nature of the event must be documented
- f. Should either a police officer or a prisoner require medical aid the injured party will be escorted by a police officer to the hospital until relieved by member care parties

49. **Action on CBRN contaminated POU/police/support see annexed Ottawa Fire Services Plan which includes CBRN decontamination for police/support.**

50. **Action on fires**, Fire Suppression Units assigned to POU's with backpack mounted extinguishers will engage smaller fires. Larger fires will require Ottawa Fire Services. See **annexed Ottawa Fire Services Plan**.

51. **Action on CBRN contaminated public see annexed Public Decontamination Plan.**

52. In the event of a suspected CBRNE or CBRNE dispersion device the POU Commander will be notified and all POU vehicle/pedestrian clearing operations will cease. All persons including police will be evacuated as safely as possible. There is a possibility that occupants of vehicles may not vacate their vehicles, in this event POU will ensure that the occupants be warned of the potential CBRNE numerous times prior to disengaging from the area due to officer safety. The Explosives Disposal Unit/CBRNE team will be requested and a safety perimeter will be established according to EDU/CBRNEs recommendation. A hot zone, and a cold zone will be established.

Administration and Communications

53. **Uniform / Equipment:** POU members will be deployed in Soft Tac Level 1, High Visibility Public Order Vest with name tag affixed to it with embroidered Velcro name tag, and issued MK-9 or Cold Fire. ??????????

54. Weapons availability, designated members with the appropriate training shall carry the following:

- a. 4 x 37mm ARWEN (rubber baton round)- standard and reduced energy
- b. C/S Gas:
 - Jet Lite hand launched grenade
 - CS Muzzle blast

- c. O/C:
 - Instantaneous Flameless expulsion hand launched grenade
 - MK-9 cannisters
- d. Smoke
 - Jet Lite white smoke hand launched Grenade
- e. POU plastic batons (24") and shields
- f. CEW (Conducted Energy Weapon)

55. Fire Suppressant Capability

- a. 65 x 13.5 oz personal Cold Fire Canisters
- b. 6 x vehicle mounted 1.5L Cold Fire extinguisher
- c. FSU equipped with Cold Fire backpack reservoirs and 2 x 200 ft of hose that can be hooked up to standard hydrant.

56. Out of Province Public Order Units -will deploy and utilize the standard operating procedures from their respective services (however they must adhere to the provided Rules Of Engagement Decision Matrix)

57. Meals and Wellness: meals and liquids will be provided as required by logistical support members. The Event Commander/Operational POU Commander/Tactical POU Commanders must ensure proper rest for POU members.

58. Vehicles:

- a. Each POU service will have assign team vehicles.
- b. Special Constable will have Prisoner Transport Vehicles

59. Radio Communications

Command Net for POU: **ESU 1**

Each Service: **Simplex**